# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

Issued unde	r P.A. 2 of 19	68, as a	amende	d.		-				<u>-</u>		
Local Gove	emment Type Towr	nship	□v	illage	Other	Local Governme City of Gra				County Craw	ford	
Audit Date 6/30/05				Opinion D 10/13/			Date Accounta 12/23/05	nt Report Submitt	ed to State:			
accordan	ce with th Statement	e Sta	temer	nts of t	the Govern		inting Standa	ırds Board (C	GASB) and the	e Uniform F	Repor	nts prepared in ting Format for
		ied wi	th the	Bulleti	n for the Au	udits of Local U	Inits of Gove	nment in Micl	h <i>igan</i> as revise	d.		
	•					d to practice in						
We furthe		e follov	wing.	"Yes" r	-	nave been disc		inancial stater	ments, includin	g the notes,	or in	the report of
You must	check the	applic	able t	oox for	each item l	pelow.						
Yes	<b>√</b> No	1. C	Certair	omp	onent units	/funds/agencie	es of the local	unit are exclu	ided from the f	inancial stat	temer	its.
Yes No 2. There are accumulated deficits in one or more of this unit's unreserved fund balances/retained earnings (P.A. 275 of 1980).												
Yes No 3. There are instances of non-compliance with the Uniform Accounting and Budgeting Act (P.A. 2 of 1968, as amended).												
Yes No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.												
Yes	✓ No					posits/investme 91], or P.A. 55 (				requirement	s. (P.	A. 20 of 1943,
Yes	<b>√</b> No	6. T	The lo	cal unit	has been	delinquent in di	istributing tax	revenues tha	at were collecte	d for anothe	r taxi	ng unit.
Yes	<b>√</b> No	7. p	pensio	n bene	efits (norma		current year	. If the plan i	s more than 10	00% funded	and	nt year earned the overfunding ).
Yes	✓ No			ocal un 129.24		dit cards and	has not ado	pted an appli	cable policy a	s required b	by P./	A. 266 of 1995
Yes	✓ No	9. 1	The lo	cal unit	has not a	dopted an inves	stment policy	as required b	y P.A. 196 of 1	997 (MCL 1	29.95	).
We have	e enclosed	i the f	follow	ring:				1	Enclosed	To Be Forward		Not Required
The lette	er of comm	ents a	and re	comme	endations.							<b>√</b>
Reports	on individe	ual fed	deral fi	inancia	l assistanc	e programs (pr	ogram audits	).				✓
Single A	udit Repo	ts (AS	SLGU)	١.					✓			
	Public Accoun											
Street Add			· - i				i	Petoskey		State MI	ZIP <b>497</b>	70
Accounta	nt Signature		$\overline{}$	1 .		CPN				Date 12/23/05	J	

FINANCIAL REPORT CITY OF GRAYLING JUNE 30, 2005

#### CITY OF GRAYLING FINANCIAL REPORT JUNE 30, 2005

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October 13, 2005

#### Independent Auditors' Report

Honorable Mayor, Members of City Council and City Manager City of Grayling, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Grayling, Michigan, as of and for the year ended June 30, 2005, which collectively comprise the City of Grayling's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Grayling's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Grayling, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated October 13, 2005, on our consideration of the City of Grayling's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

City of Grayling Grayling, Michigan

The management's discussion and analysis and the budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Grayling's basic financial statements. The other supplemental information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements of the City of Grayling. The other supplemental information and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Hill, behroderne & Co.

CERTIFIED PUBLIC ACCOUNTANTS Petoskey, Michigan

#### CITY OF GRAYLING P.O. BOX 549 GRAYLING, MI 49738

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the CITY OF GRAYLING (the City) annual financial report presents our discussion and analysis of the entity's financial performance during the fiscal year ending June 30, 2005.

#### FINANCIAL HIGHLIGHTS:

Our financial status remained stable over the last year. Ending net assets for the Governmental Funds total \$7,945,361 during this fiscal year, which reflects an increase of \$326,054.

Overall revenues for Governmental Funds were \$3,060,055, a 57% increase over the prior year. Overall expenses were \$2,992,687. In addition, we booked interfund transfers of (\$475,789) and sale of property of \$59,085, which reflected an excess expense of \$349,336.

In 1994, the people of Michigan approved Proposal A. The change to the state's tax structure created an assessed value and a taxable value for each parcel. The taxable value, or SEV, is 50% of the true cash value of a piece of land and its improvements. That value continues to rise as the value of property increases. The increase in taxable value is capped at the CPI or 5%, whichever is smaller, as long as the owner does not sell the property. Upon a sale, the property is reassessed and the new taxable value will be the same as the assessed value.

Property taxes are based on the taxable value not the assessed value. If there are no sales or improvements in the City, the property tax revenue will only increase by the CPI. Most townships are experiencing a much greater growth in their property tax revenue, due to the fact new development is taking place in rural communities rather than cities.

Including IFT's our 2004 taxable value increased by 6.18% during the last year, from \$49,305,173 to \$52,401,189. Assessed Value only increased 4.68%, from \$63,224,300 to \$66,185,423. A notable taxable increase would seem to indicate increased sales. However, we are aware of several uncappings that were never made by previous assessors. This could distort the percentage of annual increase.

#### OVERVIEW OF THE FINANCIAL STATEMENTS:

This annual report consists of three parts: management's discussion and analysis, the basic financial statements and other supplementary information. The basic financial statements include two different types of statements that present different views of the entity.

The first two statements are entity-wide financial statements and provide both long and short-term information about our overall financial status. These statements present governmental activities and/or business-type activities.

The remaining statements are fund financial statements which focus on individual parts of the entity in more detail.

The notes to the financial statements explain some of the information in the statements and provide more detailed data.

 $The \ supplemental \ information \ further \ explains \ and \ supports \ the \ financial \ statement \ information.$ 

#### ENTITY-WIDE STATEMENTS:

The entity-wide statements report information about the entity as a whole using accounting methods used by private companies. The Statement of Net Assets includes all of the entity's assets and liabilities. The Statement of Activities records all of the current year revenues and expenses, regardless of when received or paid.

The two entity-wide statements report net assets and how they have changed. Net assets are the difference between the entity's assets and liabilities. This is one method to measure the entity's financial health or position. Over time, increases and decreases in the entity's net assets are an indicator of whether financial position is improving or deteriorating.

To assess overall health of the entity you may also have to consider additional factors such as tax base changes, facility conditions and personnel changes.

#### FUND FINANCIAL STATEMENTS:

The fund financial statements provide more detailed information about the entity's funds, focusing on significant (major) funds and not the entity as a whole. Funds are used to account for specific activities or funding sources. Some funds are required by law or bond covenants. They also may be created by the entity's board. Funds are established to account for funding and spending of specific financial resources and to show proper expenditure of those resources.

The entity has the following types of funds:

GOVERNMENTAL FUNDS - Most of the entity's activities are included in the governmental fund category. These funds are presented on the modified accrual basis, which is designed to show short-term financial information. You will note that differences between the entity-wide statements and the fund statements are disclosed to explain the differences between them.

PROPRIETARY FUNDS - These funds represent activities in the government which are basically treated like private sector companies. These funds are designed to have revenues earned adequate to pay for the operations of the activity. These funds are presented on a full accrual method and will show little difference from the entity-wide statement presentation.

FIDUCIARY FUNDS - The entity is a trustee or fiduciary for assets that belong to others. The entity maintains these funds and is responsible for ensuring that the assets of these activities are spent for their intended purpose and at the direction of those to whom the funds belong. These activities do not appear in the entity-wide financial statements since the assets do not belong to the entity.

#### FINANCIAL ANALYSIS OF THE ENTITY'S FUNDS:

#### 101 General Fund

The General Fund is the City's main bank account. It collects all money that the law does not require to be accounted for in a separate fund. It also pays all the bills that do not fall within another fund. The General Fund covers the widest range of activities in any city. In Grayling, it pays for all city services except streets, equipment, water and sewer.

#### Capital projects included:

Park Project	\$ 37,515	In Progress
New Fire Truck & Equipment	570,244	Completed
Ice Rink Paving	26,505	Completed
Cemetery Expansion	9,832	In Progress
New Police Car	30,032	Completed

We received FEMA Grant funds in the amount of \$484,492. Crawford County contributed \$37,640 for purchase of an air compressor, and the Rotary Club of Grayling donated \$3,180 for the purchase of a rescue sled. Weyerhaeuser donated \$1,000 for the Ice Rink.

Wages were increased by 3% for all nonunion employees. All union employee wages increased according to their contracts. Fringe benefits and payroll taxes have increased accordingly. BCBS continued to increase, up 19.17%. MERS costs have increased due to the aging of our long term employees and the retirement of one DPW worker. We also increased our personnel with the addition of one full-time fireman.

#### Expenditures were allocated as follows:

Culture and Recreation	. \$	84,197
General Government		548,697
Legislative		20,483
Public Safety		608,543
Public works		138,586

#### 203 Major Streets & 203 Local Streets

The State of Michigan classifies all city streets as Major and Local Streets. The classification is based on criteria that include width, parking restrictions, connections to state trunk lines and traffic count. Major streets are eligible for increased funding from the state. This year we received PA 51 Funds of \$102,428 for major streets and \$56,195 for local streets. The revenue for these classifications must be kept in separate funds. The street funds receive money from the state that is raised from gasoline taxes. This money must be used for construction and maintenance of city streets.

This state money does not cover the cost of streets for any city. Each year, money is transferred from the General Fund to pay for the cost of maintenance and snow removal; we anticipate this transfer next year as well

The major streets in the City include:

- Industrial Drive
- Hanson
- Dupont
- Salling
- Lake
- Maple
- State
- Michigan
- Peninsular
- Norway
- One block of Ionia from Cedar to Peninsular

All other city streets are classified as local streets.

#### 211 Income Tax

The Income Tax Fund collects the revenue from the city Income Tax. In 1972, the voters approved the ordinance, which limited expenditures from the fund to street and storm sewer construction. This is a 1% tax on income of city residents and ½ % on the income others earn in the city. It is important that the Income Tax Fund always has sufficient money to pay for necessary street and sidewalk improvements, which was the original intent of the ordinance that the residents approved. City Council adopted the policy establishing a minimum amount of \$250,000, to retain in the Income Tax Fund for such needed improvements.

The current fund balance is \$852,216. The 2005-2006 anticipated capital projects include the completion of the Streetscape project, completion of the Park Improvements, Stormwater improvements, and completion of the Lawndale Fulton project. Designated funds amount to \$408,607, leaving an undesignated balance of \$443,609.

Revenues increased as anticipated due to diligent enforcement and consistent disbursement of information to our residents and business owners. The addition of a full-time employee has made a significant impact on compliance.

#### 370 Bond Debt Fund

This Fund is used to pay our General Fund obligations. A transfer from the General Fund is made to the Bond Debt Fund to cover this obligation.

#### 470 Capital Construction Fund

This fund was initially set up to track all expenses relating to the construction of the new City Hall. Since the project is complete this fund is no longer needed. We can use it in the future if a construction project is needed.

#### 592 Water & Sewer Fund

Water & Sewer Fund accounts for the City providing water and sewer services to the residents and businesses in the City. Revenue is provided primarily through user fees. The state requires that revenues in this fund must cover any costs for the services.

Revenues were estimated almost to the penny. We collected 99.9% of our total anticipated budget. Revenues from water and sewer sales were recorded at 5% above our anticipated level and interest earned exceeded anticipated revenue.

Expenditures were allocated as follows:

Operations	\$325,566
Repairs & maintenance	54,315
Depreciation	150,544

We increased our net assets in the amount of \$407,461. The Stormwater project added \$70,536 to construction in progress totaling \$147,069. Maple Street construction in progress is \$4,926. The Derwich project added \$258,155 and the Young Street Extension added \$101,450, both of which are complete. The Southside/Lawndale & Fulton Project added \$260,864 and is slated to be completed in the 05-06 fiscal year. It was a very productive year for the enterprise fund.

We are confident that continued diligence and annual rate increases will improve this financial situation.

#### 661 Internal Service Fund

Think of the Internal Service Fund as the City's motor pool. It accounts for the cost of acquiring, maintaining, and providing vehicles and equipment for various City departments. This includes the cost of buildings to house that equipment. Each department pays a rental charge to the fund for their use of its equipment. This allows the Internal Service Fund to replace City equipment when necessary.

Its initial balance was a transfer from the General Fund. The revenue from equipment rental does not cover the cost of purchasing equipment or depreciation. Over the years, the General Fund has transferred money to the Internal Service Fund on a regular basis. This money has been used for the purchase of the equipment. The rental revenue covers the cost of maintaining, repairing and fueling the equipment. Since 1997 the Internal Service Fund has paid the cost of these purchases.

In an effort to maintain efficiency we have replaced our Vactor Truck at a cost of \$116,184. This price is net of the trade-in value of our old Vactor.

City of Grayling Changes in Net Assets June 30, 2005 and 2004

Γ	Government	al Activities	Business-type	Activities	Total	
Ţ	2005	2004	2005	2004	2005	2004
Revenue						
Program revenues:						
Charges for services	\$ 223,750	\$ 225,300	\$ 611,539	\$ 523,386	\$ 835,289	\$ 748,686
Operating grants and contributions	159,842	193,171	31,591	13,130	191,433	206,301
Capital grants and contributions	932,494	21,956	-	76,532	932,494	98,488
General revenues:				į		
Property taxes	780,687	725,541	-	-	780,687	725,541
Income taxes	432,194	335,624	-	-	432,194	335,624
Sales taxes	231,735	240,852	-	-	231,735	240,852
Alcohol beverage taxes	5,567	4,965	-	-	5,567	4,965
Unrestricted investment earnings	221,574	170,989	16,451	6,784	238,025	177,773
Sale of property	59,085	31,729	-	-	59,085	31,729
Other	21,215	13,375	-	-	21,215	13,375
Transfers	(359,605)	(43,252)	359,605	43,252	-	
Total revenues	2,708,538	1,920,250	1,019,186	663,084	3,727,724	2,583,334
Function/Program Expenses				i Q		
Legislative	20,483	18,469	-	_	20,483	18,469
General government	910,151	1,056,683	-	_	910,151	1,056,683
Public safety	699,807	330,826	-	-	699,807	330,826
Public works	152,500	127,589	•	<u>.</u>	152,500	127,589
Highways and streets	533,844	495,260	•	_	533,844	495,260
Culture and recreation	22,257	30,594		-	22,257	30,594
Debt service	43,442	41,638	-	-	43,442	41,638
Water and sewer	_		611,725	630,484	611,725	630,484
Water and Sewer						
Total expenses	2,382,484	2,101,059	611,725	630,484	2,994,209	2,731,543
Change in net assets	326,054	(180,809)	407,461	32,600	733,515	(148,209)
Net assets - beginning of year	7,619,307	7,800,116	4,592,221	4,559,621	12,211,528	12,359,737
V V						
Net assets - end of year	\$ 7,945,361	\$ 7,619,307	\$ 4,999,682	\$ 4,592,221	\$ 12,945,043	\$ 12,211,528

#### City of Grayling Statement of Net Assets June 30, 2005 and 2004

Γ	Government			tivities	Business-ty	pe A	ctivities	Total				
		2005 200		2004		2005		2004		2005		2004
Assets Current and other assets	\$	3,693,208	\$	3,893,692	\$	1,365,781	\$	1,278,667	\$	5,058,989	\$	5,172,359
Capital assets - net of accum. dep.		5,855,346		5,207,043		5,599,330		5,053,941		11,454,676		10,260,984
Total assets	\$	9,548,554	\$	9,100,735	\$	6,965,111	\$	6,332,608	\$	16,513,665	\$_	15,433,343
Liabilities Current liabilities	\$	732,044	\$	363,170	\$	371,429	\$	114,387	\$	1,103,473	\$	477,557
Bonds payable, long-term portion		871,149		1,118,258		1,594,000		1,626,000		2,465,149		2,744,258
Total liabilities		1,603,193		1,481,428		1,965,429		1,740,387		3,568,622		3,221,815
Net Assets	i											
Investment in capital assets net of related debt		4,777,823		4,090,556		3,973,330		3,397,941		8,751,153		7,488,497
Restricted		-		-		90,004		130,123		90,004		130,123
Unrestricted		3,167,538		3,528,751		936,348		1,064,157	ļ	4,103,886		4,592,908
Total net assets		7,945,361		7,619,307		4,999,682		4,592,221		12,945,043		12,211,528
Total liabilities and net assets	\$	9,548,554	\$	9,100,735	9	6,965,111	9	6,332,608	\$	16,513,665		15,433,343

#### Long-term Debt

Governmental Activities: \$ 1,077,523

Business-type Activities:

1,626,000

#### Analysis of Original budget to Actual and Amended

General Fund revenues actual year-to-date exceeded the original adopted budget due to grant money received for the Fire Dept. FEMA Grant in the amount of \$484,492. Crawford County contributed \$37,640 for purchase of an air compressor, and the Rotary Club of Grayling donated \$3,180 for the purchase of a rescue sled. Weyerhaeuser donated \$1,000 for the Ice Rink.

General Fund expenditures actual year-to-date exceeded the original adopted budget because we bought a new fire truck and equipment with the FEMA Grant received. We also added a part-time zoning administrator and underestimated audit fees for first year of GASB 34 implementation.

Variations in Major Street revenues and expenditures were due to a crack sealing project added mid-year.

Variations in Local Street revenues and expenditures were due to the added Southside project (\$158,025), the crack sealing project (\$9,952), the Derwich Grant (\$26,753), and Young Street Grant (\$88,283).

Income Tax Fund budget vs. actual variations reflect amendments made during the fiscal year to cover capital projects and a local match for grants received. Significant changes were due to Southside project, Derwich and Young Street Grant, and the City portion of the Streetscape MDOT project.

Water and Sewer Fund variations were due to the added Southside project, Derwich and Young Street, and Stormwater project.

#### KNOWN FACTORS AFFECTING FUTURE OPERATIONS:

We have several projects that will be completed in the next fiscal year. Unfortunately we do not have final completion numbers on every project. However, we believe we have provided the most accurate numbers possible. Last fiscal year our financial deficits were largely due to projects added that were not included in the original budget. Caution should be exercised for any future commitments until a budget analysis can be completed and the net effect can be determined.

#### CONTACTING ENTITY MANAGEMENT:

This financial report is designed to provide our taxpayers, creditors, investors and interested parties with a general overview of the entity's finances and to demonstrate the entity's accountability for the revenues it receives. If you have questions concerning this report, please contact City Of Grayling, P.O. Box 549, Grayling, MI 49738 or call (989) 348-2131.

Allen Lowe, Manager

Terry McGregor, Treasurer

#### CITY OF GRAYLING Statement of Net Assets June 30, 2005

	Governmental Activities			siness-type Activities		Total
<u>Assets</u>						
Current Assets Cash Investments Accounts receivable Taxes receivable Due from fiduciary fund Due from other governmental units Internal balances Inventory Prepaid expenses	\$	2,859,070 477,000 - 9,773 3 325,100 (3,750) - 26,012	\$	820,175 245,000 186,840 - - 3,750 18,900 1,112	\$	3,679,245 722,000 186,840 9,773 3 325,100 - 18,900 27,124
Total current assets		3,693,208	<del></del>	1,275,777		4,968,985
Noncurrent Assets Restricted cash Land Buildings Machinery and equipment Infrastructure Construction in progress Less: accumulated depreciation		- 148,421 2,104,939 2,740,840 7,812,574 205,381 (7,156,809)		90,004 - - 8,054,575 - 412,859 (2,868,104)		90,004 148,421 2,104,939 10,795,415 7,812,574 618,240 (10,024,913)
Total noncurrent assets		5,855,346	·	5,689,334	•	11,544,680
Total assets	\$	9,548,554	\$	6,965,111	\$	16,513,665

#### CITY OF GRAYLING Statement of Net Assets (Continued) June 30, 2005

		ernmental ctivities	ness-type ctivities		Total
<u>Liabilities and Net Assets</u>	-				
Current Liabilities  Accrued expenses Accounts payable Accrued interest payable Due to other governmental units Deferred revenue Notes payable, due within one year Bonds payable, due within one year	\$	37,573 247,621 15,605 10,063 163,659 227,523 30,000	\$ 6,025 292,754 40,650 - - - 32,000	\$	43,598 540,375 56,255 10,063 163,659 227,523 62,000
Total current liabilities		732,044	 371,429		1,103,473
Noncurrent Liabilities  Compensated absences payable  Bonds payable		51,149 820,000	1,594,000		51,149 2,414,000
Total noncurrent liabilities		871,149	 1,594,000		2,465,149
Total liabilities		1,603,193	 1,965,429	<u> </u>	3,568,622
Net Assets Invested in capital assets, net of related debt Restricted Unrestricted		4,777,823 - 3,167,538	 3,973,330 90,004 936,348		8,751,153 90,004 4,103,886
Total net assets		7,945,361	 4,999,682		12,945,043
Total liabilities and net assets	\$	9,548,554	\$ 6,965,111	\$	16,513,665

# CITY OF GRAYLING Statement of Activities For the Year Ended June 30, 2005

		<u>a.</u>	Program Revenues		Net (Ex	Net (Expense) Revenue and Changes in Net Assets	and ets
Finctions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Primary Government							
Governmental activities. Legislative	\$ 20,483	\$ - 200	ı :	396.791	\$ (20,483) (290,110)	i i	\$ (20,483) (290,110)
General government Public safety	910,151	067,622	1,219	536,203	(162,385)	1 1	(162,385)
Public works Highways and streets	152,500 533,844	1 1	158,623	1	(375,221)		(375,221)
Culture and recreation	22,257 43,442	j f	1	-	(43,442)	1 1	(43,442)
Total dovernmental activities	2,382,484	223,750	159,842	932,494	(1,066,398)	1	(1,066,398)
Business-type activities: Water and Sewer	611,725	611,539	31,591	1	1	31,405	31,405
		€ 835.289	£ 191.433	\$ 932,494	(1,066,398)	31,405	(1,034,993)
Total primary government	\$ 2,774,207	(07/CO)					
	General revenues:	ues:			780,687	1	780,687
	Income taxes	જ જ			432,194	i t	432,194 231,735
	Sales taxes	Sales taxes Alcoholic heverage taxes			5,567	1	2,567
	Unrestricted	Unrestricted investment earnings	nings		221,574 59.085	16,451	238,025 59,085
	Sale of property	erty			21,215	1	21,215
	Transfers				(359,605)	359,605	t
	Total general r	neral revenues (	revenues and transfers		1,392,452	376,056	1,768,508
	Change in net asset	assets			326,054	407,461	733,515
	Net greets - be	Net assets - beginning of year			7,619,307	4,592,221	12,211,528
							¢ 10 045 043
	Net assets - end of )	ıd of year			1,745,361	4,777,002	4 12,745,045

#### CITY OF GRAYLING Balance Sheet Governmental Funds June 30, 2005

<u>Assets</u>		General		Major Street	Local Street		
Cash Investments Taxes receivable Due from other funds Due from other governmental units Prepaid expenditures	\$	1,459,685 477,000 9,773 11,098 78,337 23,106	\$	168,629 - - - 16,036 1,256	\$ 90,680 - - - 119,758 14,436 565		
Total assets	\$	2,058,999	\$	185,921	\$ 225,439		
<u>Liabilities and Fund Balances</u>	•						
Liabilities  Accrued expenditures Accounts payable Due to other funds Due to other governmental units Deferred revenue	\$	27,639 32,889 - 10,063	\$	3,416 6,330 - - -	\$ 2,505 203,922 - - - -		
Total liabilities		70,591		9,746	 206,427		
Fund balances  Unreserved, designated for:  Cemetery expenditures  Fire protection expenditures  Unfunded pension  Streetscape grant  Recreation		520,808 58,948 393,322 - -		- - - -	- - - -		
Southside Storm water		-		-	-		
Unreserved, undesignated: General fund Special revenue funds		1,015,330		- 176,175	 19,012		
Total fund balances		1,988,408	<u> /</u>	176,175	 19,012		
Total liabilities and fund balances	\$	2,058,999	\$	185,921	\$ 225,439		

	[1	ncome Tax	Nor Gove	other nmajor rnmental unds	Gov	Total Governmental Funds		
\$	<b>3</b>	935,926 - -	\$	- - -	\$	2,654,920 477,000 9,773		
		216,291 -		-		130,856 325,100 24,927		
<u>, , , , , , , , , , , , , , , , , , , </u>	<u> </u>	1,152,217	\$		\$	3,622,576		
:	\$	1,739	\$	-	\$	35,299 243,141		
		134,603		-		134,603 10,063		
,		163,659		-		163,659		
		300,001		_		586,765		
		-		-		520,808 58,948		
		-		-		393,322		
		152,398		-		152,398		
		76,195 138,014				76,195 138,014		
		42,000		-		42,000		
		- 443,609		-		1,015,330 638,796		
•		852,216		-		3,035,811		
	\$	1,152,217	\$	-	\$	3,622,576		

#### CITY OF GRAYLING Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2005

Total Fund Balance - Governmental Funds	\$ 3,035,811
Amounts reported for governmental activities in the statement of net assets are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of net assets, these assets are capitalized and depreciated over their estimated useful lives.	
Governmental capital assets Accumulated depreciation	12,023,018 (6,760,321)
Governmental funds report interest when due, whereas in the statement of net assets, interest is accrued on outstanding bonds.	(15,605)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.	
Governmental bonds payable Governmental notes payable Compensated absences	(850,000) (227,523) (51,149)
The Internal Service Fund is used to charge motor vehicle usage costs to various departments within the City. The assets and liabilities of the Internal Service Fund are included in governmental activities in the statement of net assets.	 791,130

\$ 7,945,361

Net Assets of Governmental Activities

# CITY OF GRAYLING Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2005

		General		Major Street		Local Street
Revenues	_		<b>*</b>		¢.	
Taxes	\$	780,687	\$	-	\$	-
Federal revenue		484,492		100 400		56,195
State revenue		252,592		102,428		30,173
Charges for services		223,750		-		21.4
Interest and rentals		195,521		2,910		214
Other		58,855		-		-
Intergovernmental revenues		54,884				-
Total revenues		2,050,781		105,338		56,409
Expenditures						
Current:		04107				_
Culture and recreation		84,197		-		_
General government		548,697		155,523		381,264
Highways and streets				155,525		501,204
Legislative		20,483		-		-
Public safety		608,543		-		-
Public works		138,586		_		<del></del>
Debt service:						
Interest		-		-		-
Principal retirement		-		_		-
Capital outlay:						
Public safety		610,927				-
Total expenditures		2,011,433	<del></del>	155,523		381,264
Excess (deficiency) of revenues				(50.105)		(00 4 055)
over expenditures		39,348	<u></u>	(50,185)		(324,855)
Other financing sources (uses)				0.050		309,094
Transfers in		66,610		9,952		307,074
Transfers out		(122,652)		-		_
Sale of property		59,085	<del></del>	-		-
Total other financing		2.042		9,952		309,094
sources (uses)	<del></del>	3,043		7,732		
Net change in fund balances		42,391		(40,233)		(15,761)
Fund balances - beginning of year	,	1,946,017	_	216,408		34,773
Fund balances - end of year	\$	1,988,408	<u> </u>	176,175	\$	19,012

Income Tax	Other Nonmajor Governmental Funds	Total Governmental Funds		
\$ 432,194 396,291 - - 19,042 - -	\$ - - - - - -	\$ 1,212,881 880,783 411,215 223,750 217,687 58,855 54,884		
847,527		3,060,055		
361,815 - - - -	- - - -	84,197 910,512 536,787 20,483 608,543		
- -	43,688 38,964	43,688 38,964		
361,815	82,652	2,992,687		
485,712	(82,652)	67,368		
(821,445) 	82,652	468,308 (944,097) 59,085		
(821,445)	82,652	(416,704)		
(335,733)	-	(349,336)		
1,187,949	_	3,385,147		
\$ 852,216	\$ -	\$ 3,035,811		

#### CITY OF GRAYLING

#### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2005

Net Change in Fund Balances - Total Governmental Funds	\$ (349,336)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives as depreciation.	
Expenditures for capital assets Current year depreciation	953,092 (436,056)
Repayment of bond and note principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount of principal paid on long-term debt.	38,964
Interest on long-term debt is recognized as an expenditure when it is due in the governmental funds. However, in the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due.	246
Compensated absences are recognized as an expenditure when it is paid in the governmental funds. In the statement of activities, however, compensated absences are recognized as an expense when earned.	(10,413)
The Internal Service Fund is used to charge motor vehicle usage costs to various departments within the city. The net revenue (expense) of the Internal Service Fund is included in governmental activities in the statement of activities. Depreciation is excluded from this adjustment due to inclusion above.	 129,557
Change in Net Assets of Governmental Activities	\$ 326,054

#### CITY OF GRAYLING

#### Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual General Fund

For the	Year	Ended	June	30,	2005
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-	Budgeted Amounts			A	ctual	Variance with Final Budget		
-	Original		Final	Ar	nounts	Ove	r/(Under)_	
Revenues Taxes Federal revenue State revenue Charges for services Interest and rentals Other	\$ 774,440 243,000 237,664 172,789 5,000	) 4 9	774,440 525,312 243,000 240,464 172,789 5,000	\$	780,687 484,492 252,592 223,750 195,521 58,855 54,884	\$	6,247 (40,820) 9,592 (16,714) 22,732 53,855	
Intergovernmental revenues  Total revenues	54,88- 1,487,77		2,015,889		2,050,781		34,892	
Expenditures  Current:  Culture and recreation  General government  Legislative  Public safety  Public works  Capital outlay:  Public safety  Total expenditures  Excess (deficiency) of revenues	135,92 639,07 22,90 601,52 134,20 44,90	0 00 22 00 00	136,325 669,058 22,900 608,597 134,200 610,745 2,181,825		84,197 548,697 20,483 608,543 138,586 610,927		(52,128) (120,361) (2,417) (54) 4,386 182 (170,392)	
over expenditures	(90,74	40)	(165,936)		39,348		205,284	
Other financing sources (uses) Sale of property Transfers in Transfers out	42,24 116,3 (160,2	25	42,200 116,725 (164,364)		59,085 66,610 (122,652)		16,885 (50,115) 41,712	
Total other financing sources (uses)	(1,7	74)	(5,439)		3,043	<del></del>	8,482	
Net change in fund balance	(92,5	14)	(171,375)		42,391		213,766	
Fund balance - beginning of year	1,946,0	17	1,946,017		1,946,017			
Fund balance - end of year	\$ 1,853,5	503	\$ 1,774,642	<u>\$</u>	1,988,408	: \$	213,766	

# CITY OF GRAYLING Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Major Street Fund For the Year Ended June 30, 2005

	Budgeted Amounts				Actual		Variance with Final Budget	
		Driginal		Final		mounts		r/(Under)
Revenues State revenue Interest and rentals	\$	108,720 1,000	\$	108,720 1,000	\$	102,428 2,910	\$	(6,292) 1,910
Total revenues		109,720		109,720		105,338		(4,382)
Expenditures Current: Highways and streets		146,902		164,654		155,523		(9,131)
Excess (deficiency) of revenues over expenditures		37,182		54,934		50,185		4,749
Other financing sources (uses) Transfers in				9,952		9,952		_
Net change in fund balance		(37,182)		(44,982)		(40,233)		4,749
Fund balance - beginning of year		216,408		216,408		216,408		-
Fund balance - end of year	\$	179,226	\$	171,426	\$	176,175	\$	4,749

#### CITY OF GRAYLING

#### Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Local Street Fund For the Year Ended June 30, 2005

	Budgeted Amounts			Actual		Variance with Final Budget		
		Original		<u>Final</u>		mounts		r/(Under)
Revenues State revenue Interest and rentals	\$	49,267 500	\$	49,267 500	\$	56,195 214	\$	6,928 (286)
Total revenues		49,767		49,767		56,409		6,642
Expenditures Current: Highways and streets		131,478		670,944		381,264		(289,680)
Excess (deficiency) of revenues over expenditures		81,711		(621,177)		324,855		296,322
Other financing sources (uses) Transfers in		81,711		628,977		309,094		(319,883)
Net change in fund balance		-		7,800		(15,761)		(23,561)
Fund balance - beginning of year	<del></del>	34,773		34,773		34,773	<del></del>	-
Fund balance - end of year	\$	34,773		42,573	\$	19,012	\$	(23,561)

#### CITY OF GRAYLING Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Income Tax Fund For the Year Ended June 30, 2005

	Budgeted	Amounts	Actual	Variance with Final Budget
	Original	Final	Amounts	Over/(Under)
Revenues Taxes Federal revenue Interest and rentals	\$ 400,000	\$ 400,000 480,000 8,000	\$ 432,194 396,291 19,042	\$ 32,194 (83,709) 11,042
Total revenues	408,000	888,000	847,527	(40,473)
Expenditures Current: General government	827,975	546,975	361,815	(185,160)
Excess (deficiency) of revenues over expenditures	(419,975)	341,025	485,712	144,687
Other financing sources (uses) Transfers out	(120,000)	(1,226,440)	(821,445)	404,995
Net change in fund balance	(539,975)	(885,415)	(335,733)	549,682
Fund balance - beginning of year	1,187,949	1,187,949	1,187,949	_
Fund balance - end of year	\$ 647,974	\$ 302,534	\$ 852,216	\$ 549,682

#### CITY OF GRAYLING Statement of Net Assets **Proprietary Funds** June 30, 2005

	Business-type Activities - Enterprise Fund Water and Sewer	Governmental Activities - Internal Service Fund
<u>Assets</u>		
Current Assets  Cash Investments Accounts receivable Due from other funds Due from other governmental units Inventory Prepaid expenses	\$ 820,175 245,000 186,840 3,750 - 18,900 1,112	\$ 204,150 - - - - - 1,085
Total current assets	1,275,777	205,235
Noncurrent Assets Restricted cash Construction in progress Machinery and equipment Less: accumulated depreciation	90,004 412,859 8,054,575 (2,868,104)	- 989,137 (396,488)
Total noncurrent assets	5,689,334	592,649
Total assets	\$ 6,965,111	\$ 797,884
<u>Liabilities and Net Assets</u>		
Current Liabilities  Accrued expenses Accounts payable Accrued interest Bonds payable - current	\$ 6,025 292,754 40,650 32,000	\$ 2,274 4,480 - -
Total current liabilities	371,429	6,754
Noncurrent Liabilities Bonds payable	1,594,000	
Total liabilities	1,965,429	6,754
Net Assets Invested in capital assets, net of related debt Restricted for stormwater project Restricted for bond covenants Unrestricted	3,973,330 557 89,447 936,348	592,649 - - - 198,481
Total net assets	4,999,682	791,130
Total liabilities and net assets	\$ 6,965,111	\$ 797,884

#### CITY OF GRAYLING Statement of Revenues, Expenses, and Changes in Fund Net Assets **Proprietary Funds** For the Year Ended June 30, 2005

	Busi A Ente Wate	Governmental Activities - Internal Service Fund		
Operating revenues Charges for services	\$	611,539	\$	149,000
Operating expenses Personnel Contractual Supplies Utilities Repair & maintenance Depreciation  Total operating expenses		163,987 100,475 9,728 51,376 54,315 150,544		62,663 17,798 27,801 9,691 21,561 50,636
Operating income (loss)		81,114		(41,150)
Nonoperating revenues Interest and rentals Federal revenues State revenues  Total nonoperating revenues		16,451 3,125 28,466 48,042		3,887 - - - 3,887
Nonoperating expenses Interest		(81,300)		-
Total nonoperating revenues (expenses)		(33,258)		3,887
Income (loss) before operating transfers and capital contributions		47,856		(37,263)
Operating transfers in		359,605		116,184
Change in net assets  Total net assets - beginning		407,461 4,592,221	***************************************	78,921 712,209
Total net assets - ending	\$	4,999,682	\$	791,130

#### CITY OF GRAYLING Statement of Cash Flows **Proprietary Funds** For the Year Ended June 30, 2005

		Business-type Activities - Enterprise Fund Water and Sewer		Governmental Activities - Internal Service Fund	
Cash flows from operating activities  Cash received from customers  Receipts from interfund services provided  Payments to employees  Payments to suppliers  Payments for interfund services used	\$	591,906 - (165,903) (164,377) (81,279)	\$	149,000 (62,073) (64,217) (9,548)	
Net cash provided (used) by operating activities		180,347		13,162	
Cash flows from non-capital financing activities Subsidy from federal/state grant		31,591			
Cash flows from capital and related financing activities  Transfer from other funds Capital contributions Acquisition and construction of capital assets Interest paid on revenue bonds Principal paid on revenue bonds		355,855 23,163 (409,575) (82,050) (30,000)		116,184 - (131,267) - -	
Net cash provided (used) for capital investing activities		(142,607)		(15,083)	
Cash flows from investing activities Interest received Purchase of investments Net cash provided (used) by investing activities		16,451 (245,000) (228,549)		3,887	
Net increase (decrease) in cash		(159,218) 1,069,397		1,966 202,184	
Cash, beginning Cash, ending	\$	910,179	\$	204,150	
Reconciliation of operating income to net cash provided (used) by operating activities  Operating income (loss)  Adjustments to reconcile operating income to net cash provided by operating activities:  Depreciation (Increase) decrease in customer receivables (Increase) decrease in prepaid expenses Increase (decrease) in accounts payable Increase (decrease) in accrued expenses  Total adjustments	\$	81,114 150,544 (19,633) (1,112) (29,762) (804) 99,233	\$	(41,150) 50,636 (1,085) 3,086 1,675 54,312	
Net cash provided (used) by				10.170	
operating activities	\$	180,347	\$	13,162	

#### CITY OF GRAYLING Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2005

	Agency Fund
<u>Assets</u>	
Cash	\$ 3
<u>Liabilities</u>	
Due to other funds	\$ 3

## CITY OF GRAYLING NOTES TO FINANCIAL STATEMENTS June 30, 2005

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Grayling ("the City") was incorporated in May 1935 under the provisions of Act 279, P.A. 1909, as amended (Home Rule City Act). The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, cemetery, sanitation, health and social services, culture and recreation, public improvements, planning and zoning, and general administrative services.

The City's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds and similar component units apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails. Pronouncements of the FASB issued after November 30, 1989 are not applied in the preparation of the financial statements of the proprietary funds in accordance with GASB Statement No. 20. The following is a summary of the significant policies used by the City of Grayling:

#### REPORTING ENTITY

The accompanying financial statements have been prepared in accordance with criteria established by GASB No. 14, and amended by GASBS No. 39. GASBS 14 states that the primary basis for determining whether outside agencies and organizations should be considered component units of the City and included in the City's financial statements is financial accountability. Financial accountability has been defined as follows: A primary government has substantive authority to appoint a voting majority of the component unit's board; the primary government is either able to impose its will on a component unit or there is a potential for the component unit to provide specific financial burdens on the primary government; and the component unit is fiscally dependent on the primary government. The City has no component units.

#### **RELATED ORGANIZATION**

The Grayling Housing Commission (" the Commission") is governed by a five-member board appointed by the Grayling City Council. The Commission is legally separate and not financially accountable to the City of Grayling, thus it is not shown as part of the City's financial statements. Complete financial statements for the Commission can be obtained from its administrative office.

#### BASIC FINANCIAL STATEMENTS - OVERVIEW

The City of Grayling's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and the fund financial statements categorize primary government activities as either governmental or business-type. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The primary government is reported separately from legally separate component units for which the primary government is financially accountable. The City has no component units.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### BASIC FINANCIAL STATEMENTS - GOVERNMENT-WIDE STATEMENTS

The government-wide financial statements report information on all of the non-fiduciary activities of the primary government and its component units. As a general rule the effect of interfund activity, such as overhead costs, has been eliminated from these statements. The government-wide focus is more on operational efficiency, the sustainability of the City as an entity and the change in the City's net assets resulting from the current year's activities.

The Internal Service fund is consolidated into the governmental column when presented at the government-wide level. This is because the principal users of the internal service are the City's governmental activities. The net profit/loss in the internal service fund is allocated to the functional activity (public safety, public works, etc.) based upon usage.

In the government-wide Statement of Net Assets, both the governmental and business-type activities are presented on a consolidated basis. Due to the full accrual, economic resource basis, all long-term assets and receivables, as well as long-term debt and obligations are recognized. The City's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The City first utilizes restricted resources to finance qualifying activities.

The government–wide Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. This statement reduces gross expenses (including depreciation) by related program revenues, which includes charges for services, operating grants and capital grants.

The program revenues must be directly associated with the function. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenue.

#### BASIC FINANCIAL STATEMENTS - FUND FINANCIAL STATEMENTS

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues and expenditures/expenses. The focus of the fund financial statement is upon the determination of financial position and changes in financial position (sources, uses, and balances of financial resources).

Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The emphasis in the fund financial statements is on the major funds in the governmental or business-type categories. GASBS No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of the governmental and proprietary funds) for the determination of major funds.

#### **Governmental Funds**

The following is a description of the major governmental funds of the City:

**General Fund** – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### BASIC FINANCIAL STATEMENTS — FUND FINANCIAL STATEMENTS - CONTINUED

**Major and Local Street Funds** – The Street Funds account for the operation of the street departments. Primary financing is provided by the City's share of state gasoline taxes. State law requires these gasoline taxes to be used to maintain streets.

**Income Tax Fund** – The Income Tax Fund accounts for the proceeds from the City income tax collections. These collections are reserved for capital improvements.

In addition, the City reports the following non-major governmental funds:

**Debt Service Fund** – The Debt Service fund accounts for the payment of interest and principal on long-term obligations.

#### **Proprietary Funds**

The focus of the proprietary funds is upon the determination of operating income, changes in fund net assets, financial position, and cash flows, which is similar to for-profit businesses. The following is a description of the major proprietary fund of the City:

**Water and Sewer Fund** – The Water and Sewer Fund is an Enterprise Fund. The fund is financed and operated in a manner similar to a private enterprise. The intent is that costs (expenses, including depreciation) of providing water and sewer services to the general public are recovered through user charges.

In addition, the City reports the following non-major proprietary funds:

**Motor Vehicle and Equipment Fund** – The Motor Vehicle and Equipment Fund is an internal service fund. This fund accounts for the cost of acquiring, maintaining and providing vehicle and equipment usage to various City departments.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Water and Sewer and the Motor Vehicle and Equipment Funds are charges to customers for sales and services. Operating expenses for these funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee or agent capacity. Since, by definition, these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements. All trust funds employ the same economic resources measurement focus and accrual basis of accounting, as do proprietary funds. Agency funds use the accrual basis of accounting, however, report only assets and liabilities. The following is a description of the fiduciary fund maintained by the City.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### BASIC FINANCIAL STATEMENTS - FUND FINANCIAL STATEMENTS - CONTINUED

Agency Fund – The Agency Fund accounts for the collection and payments of property tax levies.

#### BASIS OF ACCOUNTING

Basis of accounting refers to the point at which revenues and expenditures/expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide statements are reported using the economic resources measurement focus and the full accrual basis of accounting, which incorporates long-term assets and receivables as well as long-term debt and obligations. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Expenditures generally are recorded when a liability is incurred.

All proprietary and agency funds are accounted for using the full accrual basis of accounting. Their revenues are recognized when they are earned and their expenses are recognized when they are incurred. Unbilled water and sewer utility service receivables are recorded at year-end.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded in the accounting period in which they are earned, as long as they are both available and measurable. Revenues are available when received within the current period or within 60 days after year end. Expenditures are recorded in the accounting period in which the liability is incurred, as under full accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

#### ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY

#### Cash and Cash Equivalents

Cash and cash equivalents are considered to be cash on hand and demand deposits.

#### Inventory

Inventory is valued at cost, which approximates market, using the first-in, first-out method.

#### Interfund Receivables/Payables

Outstanding balances between funds are reported as "due to/from" other funds on the balance sheet of the fund financial statements and as "internal balances" on the Statement of Net Assets of the government-wide financial statements.

#### Capital Assets

Capital assets, which include property, buildings, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY - CONTINUED

Capital assets are recorded by the City when the initial individual costs are equal to or greater than the following amounts:

<u>Asset Type</u>	<u>Amount</u>	
Land	\$	1
Equipment		1,000
Buildings		1,000
Infrastructure		1,000

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Property, buildings and equipment are depreciated using the straight-line method over the following useful lives:

Buildings	40 to 60 years
Building Improvements	15 to 30 years
Water and Sewer Lines	50 to 75 years
Streets, Curbs and Gutters	10 to 30 years
Vehicles	3 to 5 years
Office Equipment	5 to 7 years

#### Long-Term Obligations

In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### Compensated Absences (Vacation and Sick Time)

All vacation, sick pay, and other employee benefit amounts accrue when earned in the government-wide and proprietary fund financial statements. Sick and vacation pay are recognized in the governmental financial statements when a payment is made.

#### **Fund Equity**

In the fund financial statements, governmental funds report reserved fund balances for amounts that are not available for appropriation or are legally restricted by outside parties for specific purposes. Designations of fund balance represent tentative management plans that are subject to change.

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED COMPARATIVE DATA

Comparative data for the prior year is not included in the City's financial statements.

#### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all operating funds of the City except for the agency fund. Budgetary control is legally maintained at the fund level.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to the first Council meeting in May, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures/expenses and the means of financing them.
- A public hearing is conducted at City Hall to obtain taxpayer comments.
- 3. Prior to July 1, the fund budgets are legally enacted through passage of resolutions.
- 4. The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures/expenses of any fund must be approved by the City Council.
- 5. Formal budgetary integration is employed as a management control device during the year for the General and Special Revenue Funds.
- Budgeted amounts are as originally adopted, or as amended by the City Council.
- 7. Encumbrances, which are commitments related to unperformed contracts for goods or services, lapse at year end and are re-appropriated as part of the subsequent year's budget.

#### **Excess of Expenditures Over Appropriations in Budgeted Funds**

The City is required under Public Act 621 to adopt a budget for the General and Special Revenue Funds. The City did not incur an excess of expenditures over appropriations for the General or Special Revenue Funds.

#### NOTE 3: CASH AND INVESTMENTS

Michigan Compiled Laws, Section 129.91, authorizes the City to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations which have an office in Michigan. The City is allowed to invest in bonds, securities and other direct obligations of the United States or any agency or instrumentality of the United States; United States government or federal agency obligations; repurchase agreements; bankers' acceptance of United States banks; commercial paper rated within the two highest classifications which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

The City's deposits and investment policy are in accordance with statutory authority.

#### NOTE 3: CASH AND INVESTMENTS - CONTINUED

#### Cash Deposits

At June 30, 2005, the carrying amount of the City's deposits, including the fiduciary fund, was \$3,769,252 and the bank balance was \$3,818,604.

Pooling of Cash - The City pools cash to maximize its investment return.

Fund	Po	oled Cash
Primary Government General Major Street Local Street Water and Sewer Fund Internal Service Fund	\$	1,242,964 168,629 90,679 798,446 204,150
Total pooled cash		2,504,868
Cash not held in pooled accounts:		1,264,384
Total Cash	\$	3,769,252

#### Federal Depository Insurance

Of the above balance in cash, \$400,000 was covered by federal depository insurance. In addition, \$1,031,989 is collateralized with securities held by the pledging financial institution's trust department in the City's name. The remaining amount was uninsured and uncollateralized. The City may experience significant fluctuations in deposit balances throughout the year.

#### <u>Investments</u>

Investments are stated at market value. Investments held at a financial institution can be categorized according to three levels of risk. The three levels of risk are:

Category 1	Investments that are insured, registered or held by the entity or by its agent in the City's name.
Category 2	Investments that are uninsured and unregistered held by the counterparty's trust department or agent in the City's name.
Category 3	Uninsured and unregistered investments held by the counterparty, its trust or its agent, but not in the City's name.

The City also has investments in government agency bonds and negotiable certificates of deposits, with a market value of \$380,000 at June 30, 2005. These investments are classified by risk level as Category 3.

The City has a certificate of deposit with a market value of \$97,000 at June 30, 2005. This investment is classified by risk level as Category 1.

#### NOTE 4: PROPERTY TAXES

Property taxes are levied and become a lien on property as of July 1 on the State taxable valuation of property in the City as of the preceding December 31. The City bills and collects its own property taxes and also collects taxes for other governmental units. Collection of other governmental units taxes and remittance of them to the units are accounted for in the Agency Fund. Property taxes are recognized as revenue in the year for which they are levied.

The City is permitted by charter to levy taxes, subject to State Headlee and Truth in Taxation provisions, up to \$20 per \$1,000 of taxable valuation for general governmental services and for the payment of principal and interest on general obligation long-term debt. The 2004 State taxable valuation of the City of Grayling totaled \$51,040,068.

The tax rate for the year ended June 30, 2005, was as follows:

<u>Purpose</u>	Rate/Taxable Valuation
General governmental services	14.8000 per \$1,000

#### NOTE 5: INTERFUND RECEIVABLES AND PAYABLES

The interfund balances within the primary government are as follows:

	Inter <u>Recei</u>	Interfund Payable			
General Fund Local Street Fund Income Tax Fund Water and Sewer Fund Fiduciary Fund	\$	11,098 119,758 - 3,750	\$	- 134,603 - 3	
	\$	134,606	\$	134,606	

The interfund balances are for interest due on property taxes, construction projects, and for grant money restricted for street use.

#### NOTE 6: INTERFUND TRANSFERS

Operating transfers within the primary government are as follows:

	Transfer In		Tra	insfer Out
General Fund Major Street Fund Local Street Fund Income Tax Fund Water and Sewer Fund Other Nonmajor Govt. Funds Internal Service Fund	\$	66,610 9,952 309,094 - 359,605 82,652 116,184	\$	122,652 - - 821,445 - -
	\$	944,097	\$	944,097

The operating transfers are mainly for street improvements, general city operations, debt service and capital improvements.

#### NOTE 7: CAPITAL ASSETS

Capital asset activity of the City's primary government for the current year was as follows:

Governmental Activities	Balance July 1, 2004	Additions	Deletions	Balance June 30, 2005
Capital assets not being depreciated: Land Construction in progress	\$ 148,421 	\$ - 205,382	\$ - 	\$ 148,421 205,382
Subtotal .	148,421	205,382	_	353,803
Capital assets being depreciated: Buildings Equipment Infrastructure	2,104,939 2,062,547 7,671,033	- 839,596 141,541	- 161,303 -	2,104,939 2,740,840 7,812,574
Subtotal	11,838,519	981,137	161,303	12,658,353
Less accum. depreciation: Buildings Equipment Infrastructure	420,150 1,065,480 5,294,267	42,564 137,138 256,354	- 59,144 	462,714 1,143,474 5,550,621
Subtotal	6,779,897	436,056	59,144	7,156,809
Net capital assets being depreciated	5,058,622	545,081	102,159	5,501,544
Governmental activities net capital assets	\$ 5,207,043	\$ 750,463	\$ 102,159	\$ 5,855,347

#### NOTE 7: CAPITAL ASSETS - CONTINUED

Business-type Activities	Balance July 1, 2004			Balance June 30, 2005
Capital assets not being depreciated:  Construction in progress	\$ 76,532	\$ 336,327	\$ -	\$ 412,859
Capital assets being depreciated: Equipment	7,694,970	359,605		8,054,575
Less accum, depreciation: Equipment	2,717,561	150,543		2,868,104
Net capital assets being depreciated	4,977,409	209,062		5,186,471
Governmental activities net capital assets	\$ 5,053,941	\$ 545,389	\$	\$ 5,599,330
Depreciation expense was ch	narged to the pri	imary governr	ment as follow	<b>/</b> \$:
Governmental Activities				
General government Public safety Public works Highways and streets Culture and recreation				\$ 64,739 85,195 13,914 270,128 2,080
Total governmental act	ivities			\$ 436,056
Business-type Activities				
Water and sewer				\$ 150,544

#### NOTE 7: CAPITAL ASSETS - CONTINUED

#### **Construction Commitments**

The City has active construction projects at year-end. The projects include:

	Project Estimates			ended to 6/30/05	Committed		
Stormwater Project Maple Street Lawndale/Fulton River Park Development Cemetery Expansion	\$	1,013,937 210,483 583,172 465,300 90,000	\$	147,068 4,926 418,900 37,515 9,832	\$	462,256 17,225 164,272 4,785 5,163	
	\$	2,362,892	\$	618,241	\$	653,701	

At year-end, significant construction in progress amounts are capitalized.

#### Proprietary Fund Type Property, Plant and Equipment

Proprietary fund type property, plant and equipment at June 30, 2005 are summarized as follows:

	<u>Enterprise</u>	Internal Service			
Construction in progress Water and sanitary sewer system Equipment	\$ 412,859 8,054,575 ———————————————————————————————————	\$	- - 989,137		
Total Less: accumulated dep.	8,467,434 (2,868,104)		989,137 (396,488)		
Net	\$ 5,599,330	\$	592,649		

#### NOTE 8: DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

In complying with the amended Section 457 requirements, these assets are now for the exclusive benefit of participants and not subject to the claims of the City's general creditors. As such, they are no longer included in an agency fund of the City.

#### NOTE 9: DEFINED CONTRIBUTION PLAN

The City provides pension benefits for employees as designated by City Council through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. As of July 1, 2004, employees are eligible to participate from the date of employment. The City's contributions for each employee (and interest allocated to each employee's account) are fully vested after four years.

#### NOTE 9: DEFINED CONTRIBUTION PLAN - CONTINUED

As established by City Council and governed by Federal regulations, the City made the required 11.00% contribution. The City contributed 12.00% for the City Manager. Contributions for the year totaled \$23,225 for the eight employees that participated in this plan. There are no contribution requirements for employees of the City of Grayling.

#### NOTE 10: DEFINED BENEFIT PENSION PLAN

#### Plan Description

The City of Grayling participates in the Michigan Municipal Employees' Retirement System (MERS), an agent multiple-employer defined benefit pension plan that covers all employees of the City of Grayling. MERS was established by the State of Michigan for purposes of providing retirement, survivor and disability benefits on a voluntary basis to the State's local government employees. MERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Municipal Employees Retirement System of Michigan, 447 North Canal, Lansing, Michigan 48917.

#### Funding Policy

There are no contribution requirements for members of the City of Grayling. The City is required to contribute all amounts necessary to fund the system using the actuarial basis specified by statute. The contribution requirements of plan members and the City are established and may be amended by the MERS board.

#### Annual Pension Cost

For the year ended June 30, 2005, the City's required and actual contributions were \$73,160. The annual required contribution was determined as part of an actuarial valuation at December 31, 2004. The actuarial assumptions included (a) 8% investment rate of return (net of administrative expenses), (b) projected salary increases of 4.50% per year compounded annually, attributable to inflation, (c) additional projected salary increases of 0.0% to 4.50% per year, based on age, attributable to seniority/merit and, (d) the assumption that benefits will increase 2.5% per year (annually) after retirement, for persons under Benefit E-1 or E-2. The contribution rate for normal cost is determined using an entry age actuarial funding method. MERS uses the level percentage of payroll method to amortize the unfunded liability over a 30 year period on a closed basis.

Three-Year Trend Information for the City of Grayling

Fiscal <u>Year Ending</u>	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
06-30-03	63,660	100%	-
06-30-04	64,676	100%	-
06-30-05	73,160	100%	-

Additional trend information may be found within the Required Supplemental Information section of the financial statements.

#### NOTE 11: OTHER POST-EMPLOYMENT BENEFITS

The City provides post-employment benefits of health insurance to eligible employees. For the year ended June 30, 2005, there was one participant. The City's actual expense was \$8,361.

#### NOTE 12: LONG-TERM DEBT

The following is a summary of the City's long-term debt transactions for the year ended June 30, 2005:

30, 2003.	eginning Balance	۵	Iditions	Redi	uctions		Ending Balance	١	ount Due Vithin ne Year
	 balance		MINORIS	- NO CA	30110110	_			
Governmental Acitivities									
Bonds and notes payable: General obligation debt Installment notes	\$ 875,000 241,487	\$	_	\$	25,000 13,964	\$	850,000 227,523	\$	30,000 227,523
Total bonds and notes payable	1,116,487		-		38,964		1,077,523		257,523
Compensated absences	 40,737		10,412		<u>-</u>		51,149		
Total governmental activities long-term liabilities	\$ 1,157,224	\$	10,412	\$	38,964	\$	1,128,672	\$	257,523
Business-type Activities									
Revenue obligation debt	\$ 1,656,000	\$		<u> </u>	30,000	\$	1,626,000	\$	32,000

Long-term liabilities payable at June 30, 2005, is composed of the following individual issues:

#### Bond and Note Obligations (Governmental Activities):

\$900,000, 2003 General Obligation bonds due in annual installments of \$30,000 to \$75,000 through August 1, 2022, interest at 2.00% to 5.00%.	\$ 850,000
\$255,000, 2003 Installment Note due in quarterly installments of \$3,546 to \$3,602 through February 27, 2006, with a final payment due on May 27, 2006 of \$216,802, interest at 3.1%.	227,523
Total governmental activities bond and note obligations	1,077,523
Compensated Absences	51,149
Total governmental activities long-term liabilities	\$ 1.128.672

#### NOTE 12: LONG-TERM DEBT - CONTINUED

#### Revenue Obligation (Business-type Activities):

\$1,140,000, 1991A Water and Sewer bonds due in annual installments of \$19,000 to \$65,000 through July 1, 2030, interest at 5%.

\$777,000, 1991B Water and Sewer bonds due in annual installments of \$13,000 to \$445,000 through July 1, 2030, interest at 5%.

Total business-type activities long-term liabilities

\$ 1,626,000

The annual requirements to amortize all general and revenue obligation bonds and notes outstanding, as of June 30, 2005, are as follows:

#### Annual Requirements to Amortize Outstanding Bonds June 30, 2005

Year Ending	Governmental Activities			Business-type Activities				
June 30	Pi	Principal		Interest		Principal		<u>Interest</u>
2006 2007 2008 2009 2010 2011 - 2015 2016 - 2020 2021 - 2025 2026 - 2030	\$	257,523 30,000 30,000 35,000 35,000 205,000 275,000 210,000	\$	42,695 35,080 34,360 33,436 32,307 139,109 86,038 16,113	\$	32,000 32,000 34,000 37,000 38,000 222,000 286,000 366,000 470,000	\$	80,500 78,900 77,250 75,475 73,600 336,650 273,400 192,400 88,500
2031 - 2035		-		-		109,000		2,725
Total	\$	1,077,523	\$	419,138	\$	1,626,000	\$	1,279,400

#### NOTE 13: DESIGNATED FUND BALANCES/RESTRICTED NET ASSETS

#### Major Governmental Funds

The General Fund has \$973,078 designated for the cemetery, fire protection and unfunded pension liabilities.

The Income Tax Fund has \$408,607 designated for future capital improvement projects.

#### Major Proprietary Funds

The Water and Sewer Fund has \$89,447 of its net assets restricted due to revenue bond indentures. This fund also has \$557 of its net assets restricted for the stormwater project.

#### NOTE 14: CONTINGENCIES

The General Fund is contingently liable for the Water and Sewer System revenue bonds. The General Fund is obligated only if revenues of the Water and Sewer System Fund would be insufficient to meet its debt service requirements.

#### NOTE 15: RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City belongs to the Michigan Municipal League Liability and Property Pool, a public entity risk pool currently operating as a common risk management and insurance program for various municipalities throughout the state. The City pays an annual premium for its general insurance coverage. The pool is self-sustaining through member premiums and reinsures through commercial companies for claims in excess of \$500,000 for each insured event. Although the City could be assessed charges beyond the annual premium, the likelihood of receiving such an assessment is minimal. Settled claims have not exceeded coverage in any of the past three years.

#### NOTE 16: COMMITMENTS

The City has a contract with the Michigan Department of Transportation for improvements along the 1-75 corridor. Approximately \$55,000 remains on this commitment at year-end.

REQUIRED SUPPLEMENTAL INFORMATION

# CITY OF GRAYLING Required Supplemental Information Defined Benefit Pension Plan Trend Information For the Year Ended June 30, 2005

	UAAL as a Percentage of Covered Payroll ((b-a)/c)	52.4% 44.7% 66.3%
Schedule of Funding Progress	Covered Payroll (C)	5 614,162 582,557 593,426
	Funded Ratio (a/b)	83.2% 86.8% 81.5%
	Unfunded AAL (UAAL) (b-a)	\$ 321,494 260,296 393,322
	Actuarial Accrued Liability (AAL) - Entry Age (b)	\$ 1,915,610 1,965,919 2,128,351
	Actuarial Value of Assets (a)	\$ 1,594,116 1,705,623 1,735,029
	Actuarial Valuation Date	12/31/02 12/31/03 12/31/04

Schedule of Employer Contributions	Percentage of APC Contributed	100% 100% 100%
	Annual Pension Cost (APC)	\$ 63,660 64,676 73,160
Schec	Fiscal Year Ending	06/30/03 06/30/04 06/30/05

OTHER SUPPLEMENTAL INFORMATION

#### CITY OF GRAYLING

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2005

	Debt Service
Revenues	\$ -
Expenditures	
Debt service:	43,688
Interest	38,964
Principal retirement	
Total expenditures	82,652
Excess (deficiency) of revenues over expenditures	(82,652)
Other financing sources (uses) Operating transfers in	82,652
Net change in fund balances	-
Fund balances - beginning	
Fund balances - ending	\$

Schedule of Bonded Indebtedness City of Grayling June 30, 2005

Semi-Annual Interest Payable	18,005 17,705 17,705 17,375 17,375 16,985 16,985 16,451 16,451 15,856 241,259	412,152
Ser	₩	↔
Total Outstanding June 30, 2005	30,000 30,000 35,000 35,000	850,000
Out	₩	₩
Due Date	8/1/2005 2/1/2006 8/1/2006 2/1/2007 8/1/2008 8/1/2008 8/1/2008 2/1/2009 2/1/2009	; ; ;
Interest Rate	2.00% 2.00% 2.20% 2.20% 2.60% 3.05% 3.40%	0.70.0-0.0
Amount of Issue	\$	
Date of Issue	February 4, 2003	
	General Obligation Limited Tax Bonds, Series 2003A	

Optional Prior Redemption: The bonds maturing on or before August 1, 2012 are not subject to redemption prior to maturity.

Call provision:

subject to redemption without a premium, at the option of the City, in such order as the City Bonds or portions of bonds in multiples of \$5,000 maturing on or after August 1, 2013 shall be shall determine and within any maturity by lot, on any interest payment date on or after August 1, 2012, at par and accrued interest to the date fixed for redemption.

## City of Grayling Schedule of Bonded Indebtedness June 30, 2005

Semi-Annual Interest Payable	\$ 24,175 23,700 23,225 23,225 22,725 22,725 22,175 22,175 22,175 22,175 22,175 22,175	070(10)
Total Outstanding June 30, 2005	19,000 19,000 20,000 22,000 23,000	200,107
o un	₩	A
Due	7/1/2005 1/1/2006 7/1/2006 1/1/2007 7/1/2008 7/1/2008 1/1/2009 1/1/2010 Thereafter	
Interest Rate	5.00%	
Amount of Issue	\$ 1,140,000	
Date of Issue	June 28, 1991	

Water Supply and Sewage Disposal System Junior Lien Revenue Bond,

Revenue Bonds:

Series 1991A

Call provision:

Bonds shall be subject to redemption prior to maturity at the option of the City in inverse chronological order, on any interest payment date, at par and accrued interest to the date fixed for prepayment.

(the bond holder) if at any time it should appear to R.E.C.D. that the City is able to refinance this bond by obtaining a loan for such purposes from responsible cooperative or private sources at reasonable rates and terms. In addition, principal installments of this bond are subject to prepayment upon the request of R.E.C.D.

City of Grayling Schedule of Bonded Indebtedness June 30, 2005

Semi-Annual Interest Payable	\$ 16,475 16,150 16,150 15,825 15,475 15,475 15,475 15,475 15,475 15,100 14,725 362,075	\$ 518,375
Total Outstanding June 30, 2005	13,000 13,000 14,000 15,000 15,000	000'659
nor l	₩	↔
Due	7/1/2005 1/1/2006 7/1/2006 1/1/2007 7/1/2008 7/1/2008 7/1/2009 1/1/2009 1/1/2009 1/1/2010 Illereaffer	
Interest Rate	5.00%	
Amount of Issue	\$	
Date of Issue	June 28, 1991	

Water Supply and Sewage Disposal System Junior Lien Revenue Bond,

Revenue Bonds:

Series 1991B

Bonds shall be subject to redemption prior to maturity at the option of the City in inverse chronological order, on any interest payment date, at par and accrued interest to the date fixed for prepayment.

Call provision:

(the bond holder) if at any time it should appear to R.E.C.D. that the City is able to refinance this bond by obtaining a loan for such purposes from responsible cooperative or private sources at reasonable rates and terms. In addition, principal installments of this bond are subject to prepayment upon the request of R.E.C.D.

FEDERAL SINGLE AUDIT REPORTING



October 13, 2005

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor, Members of City Council and City Manager City of Grayling, Michigan

We have audited the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Grayling, Michigan as of and for the year ended June 30, 2005, which collectively comprise the City of Grayling's basic financial statements and have issued our report thereon dated October 13, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Grayling's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Grayling's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Triel, Schrolema : Co.
CERTIFIED PUBLIC ACCOUNTANTS

Petoskey, Michigan

October 13, 2005

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Honorable Mayor, Members of City Council and City Manager City of Grayling, Michigan

#### Compliance

We have audited the compliance of the City of Grayling, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2005. The City of Grayling's major federal programs are identified in the summary of audit results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City of Grayling's management. Our responsibility is to express an opinion on the City of Grayling's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Grayling's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Grayling's compliance with those requirements.

In our opinion, the City of Grayling complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2005.

#### Internal Control Over Compliance

The management of the City of Grayling is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City of Grayling's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

City of Grayling Grayling, Michigan

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Ttill Schrobins : Co. CERTIFIED PUBLIC ACCOUNTANTS

Petoskey, Michigan

### CITY OF GRAYLING Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2005

Federal Grantor Pass-through Grantor Program Title	Federal CFDA Number	Federal Expenditures			
U.S. Department of Homeland Security					
Direct Programs: Federal Emergency Management Agency: Assistance to Firefighters Assistance to Firefighters	83.554 97.044	\$	56,992 427,500		
U.S. Department of Housing and Urban Development	U.S. Department of Housing and Urban Development				
Pass-through programs from the State of Michigan: Community Development Block Grant/State's Program Community Development Block	14.228		192,392		
Grant/State's Program	14.228		203,899		
Environmental Protection Agency					
Pass-through program from the State of Michigan: Capitlization Grants for Clean Water State Revolving Funds	66.468	****	3,125		
Total expenditures of Federal Awards		\$	883,908		

#### NOTE - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the Federal grant activity of the City of Grayling and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

#### CITY OF GRAYLING SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended June 30, 2005

#### Finding/Noncompliance

There was no single audit in prior year.

#### CITY OF GRAYLING SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2005

#### **Summary of Audit Results**

- 1. The City of Grayling has received an unqualified opinion on its financial statements.
- 2. We noted no matters in the City of Grayling's internal control structure which we considered to be reportable conditions.
- 3. We noted no noncompliance that would be material to the financial statements.
- 4. We noted no matters in the City of Grayling's internal control over its major programs, which we consider to be reportable conditions.
- 5. The City of Grayling has received an unqualified opinion on compliance for its major programs, Assistance to Firefighters (2) and Community Development Block Grant/State's Program (2).
- 6. We noted no audit findings required to be reported under Section 510 (a) of OMB Circular A-133.
- 7. The programs tested as major programs were Assistance to Firefighters and the Community Development Block Grant/State's Program.
- 8. The threshold used for distinguishing between Type A and B programs was \$300,000.
- 9. The City of Grayling did not qualify as a low-risk auditee.

#### Findings and Questions Costs

We noted no material findings, or questioned costs.